Polarization in US politics

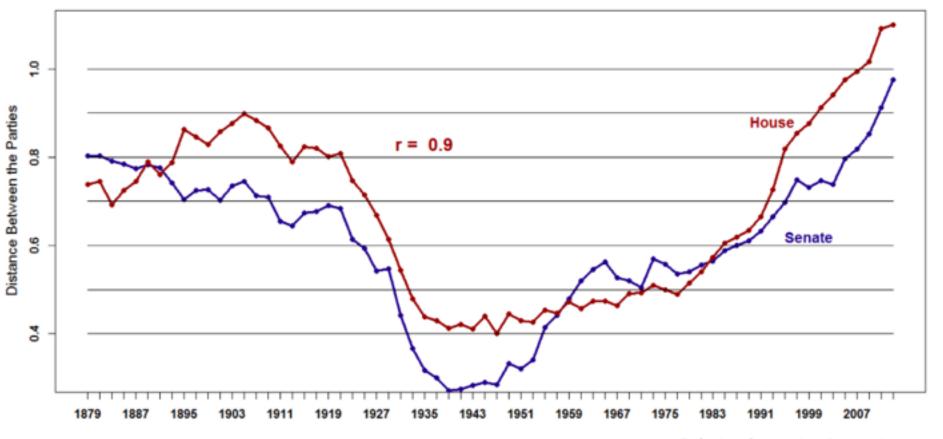
Government and Politics of the USA, Week 5 16 February, 2017 Prof. Andrew Eggers

Overview and plan

Briefly, elite polarization — polarized Congress. Mass polarization:

- Ideological polarization?
- Affective polarization
 - Evidence
 - Causes

Party Polarization 1879-2014 Distance Between the Parties on the First (Liberal-Conservative) Dimension



Polarized America / voteview.com



McCarty, Poole, and Rosenthal (2006), Polarized America, p. 6



McCarty, Poole, and Rosenthal (2006), *Polarized America*, p. 8 (Piketty & Saez income shares from top tax returns rather than Gini coefficients from full distribution)

Does gerrymandering explain polarization in Congress?

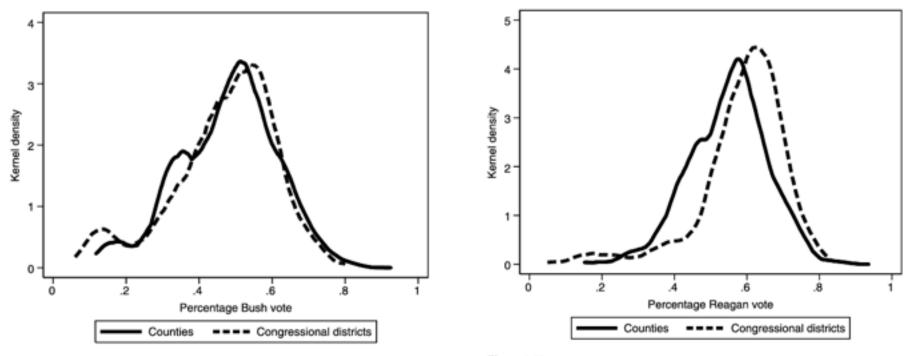


Figure 2.22a

Distribution of the 2000 Bush Two-Party Vote by Counties and Districts Note: Counties are weighted by population. Both densities estimated using bandwidth =.025.

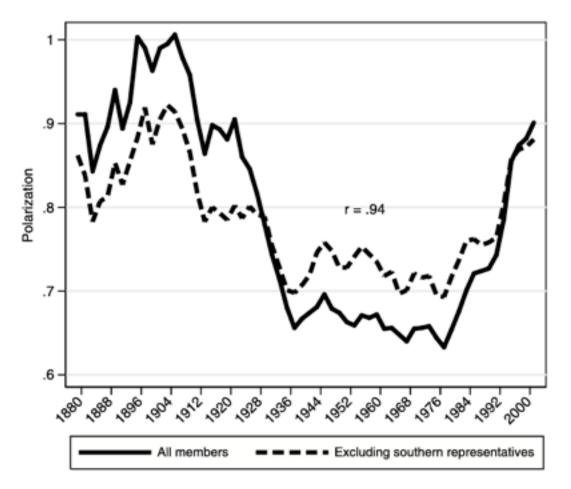
Figure 2.22c

Distribution of the 1980 Reagan Two-Party Vote by Counties and Districts Note: Counties are weighted by population. Both densities estimated using bandwidt =.025.

McCarty, Poole, and Rosenthal (2006), Polarized America, p. 63 and 65

Also consider: the Senate.

Does Southern realignment explain polarization in Congress?



Partly.

The U shape is indeed less striking when we exclude the South.

What explains disappearance of northern liberal Republicans?

Figure 2.18

Southern Effect on Polarization in U.S. House, 1879–2001 Note: Measures of distance between two parties with and without southern members.

Do primary elections explain polarization in Congress?

McCarty, Poole, and Rosenthal (2006):

- Existence or nature of primary elections causes it? Timing problems:
 - Primaries introduced mainly in Progressive era (around turn of 20th century)
 - Slightly more polarization in closed-primary states, but closed primaries not becoming more common
- Reduction in participation in primaries causes it? No direct evidence: polarization not lower following presidential elections (when participation is higher)

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Is this just elite polarization, or also mass polarization?

Do Rs and Ds have more distinct **political preferences** on average in the population?

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My focus: affective polarization (how people feel about other side), where there is consensus about phenomenon (but not its causes).

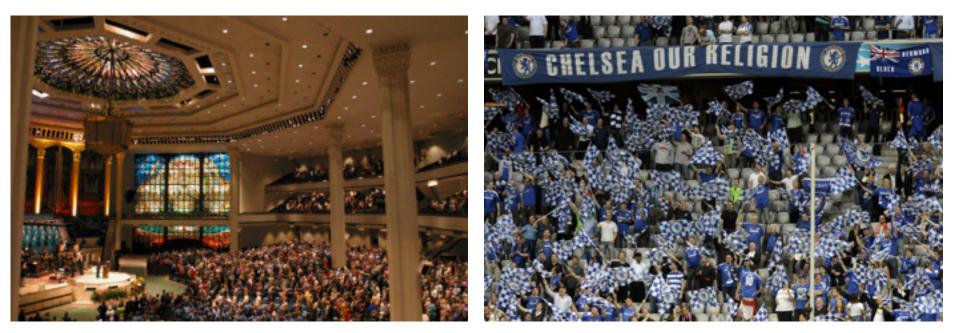
Some perspectives on mass polarization: partisanship & social identification (1)

Conventional view of voters as dispassionately choosing the party they prefer, and partisanship as a "running tally" (Fiorina 1981) of performance evaluations.



Some perspectives on mass polarization: partisanship & social identification (2)

Green, Palmquist, Schickler (2002) Partisan Hearts and Minds argue party identification is a kind of social identification.



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"Affective polarization" (lyengar, Sood, Lelkes 2012)

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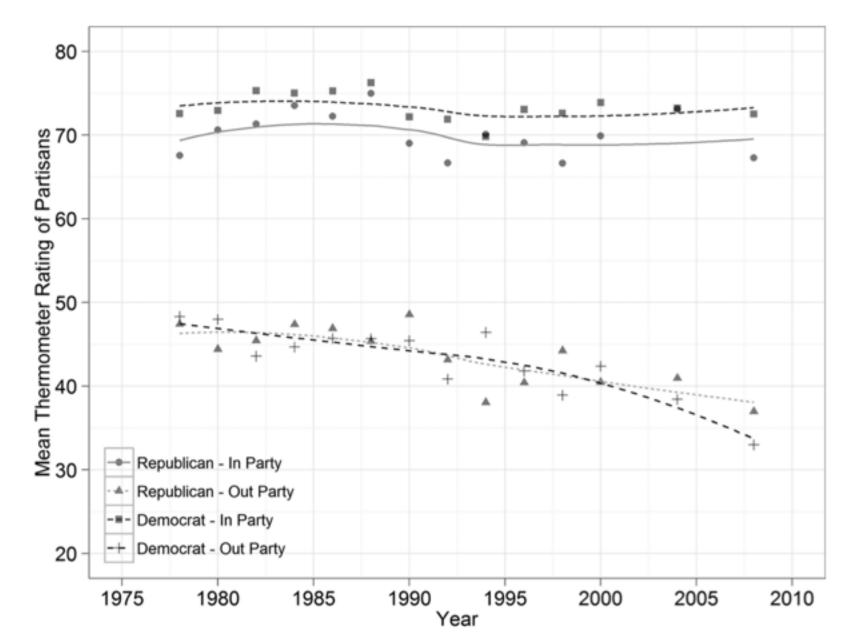
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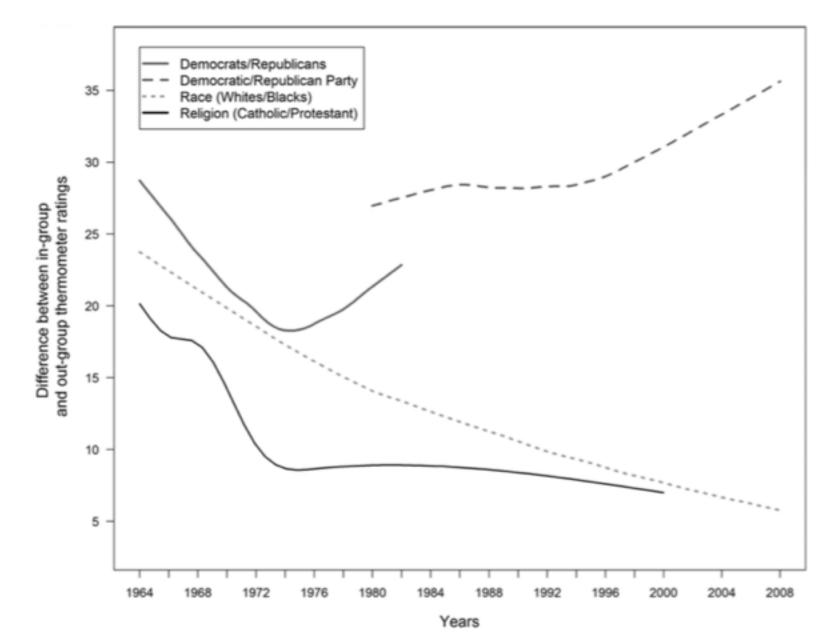
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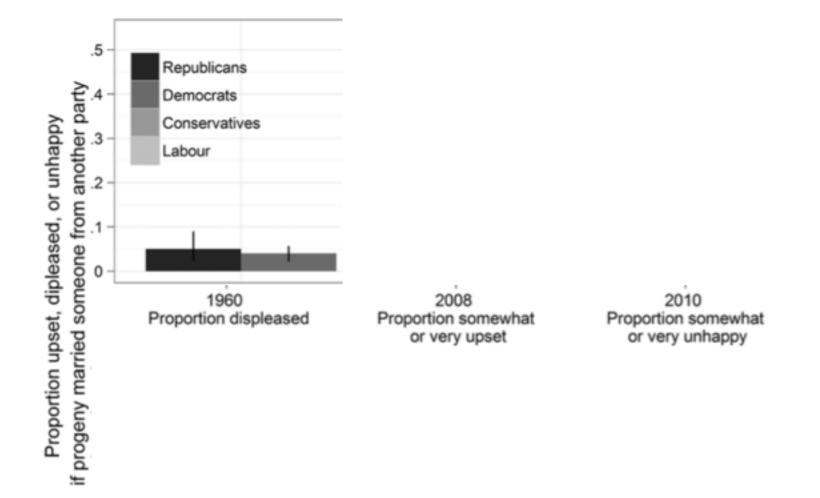
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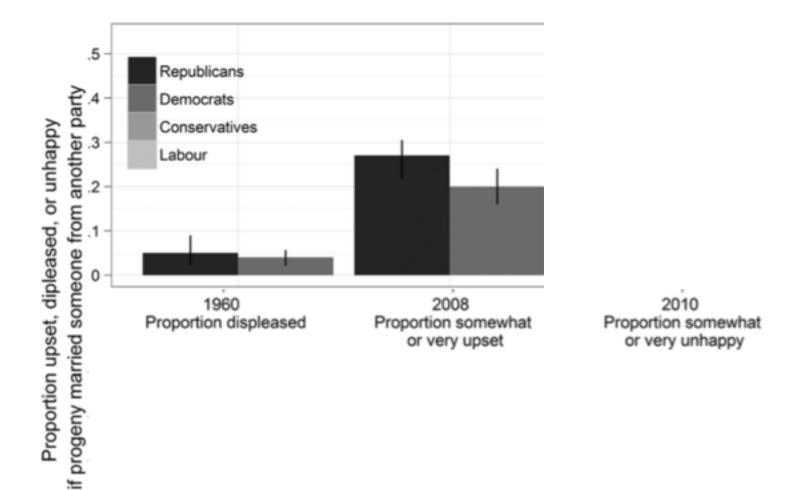
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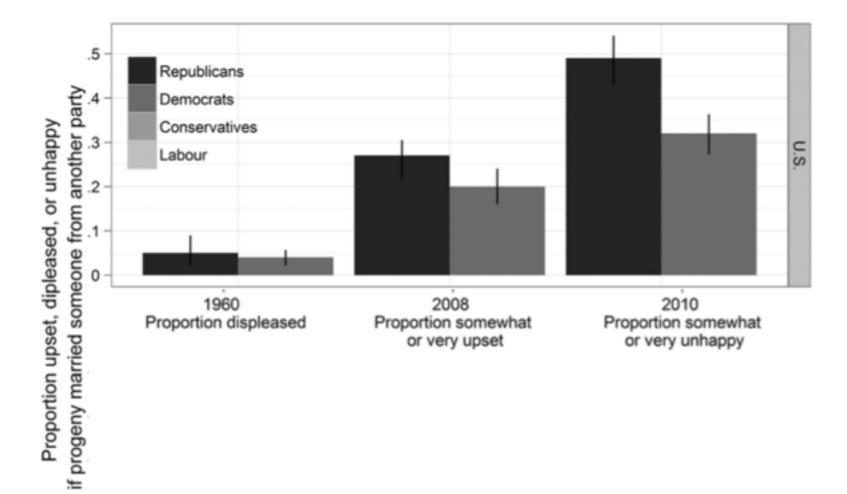
And partisan animus has gotten worse over time:"we demonstrate that both Republicans and Democrats increasingly dislike, even loathe, their opponents"

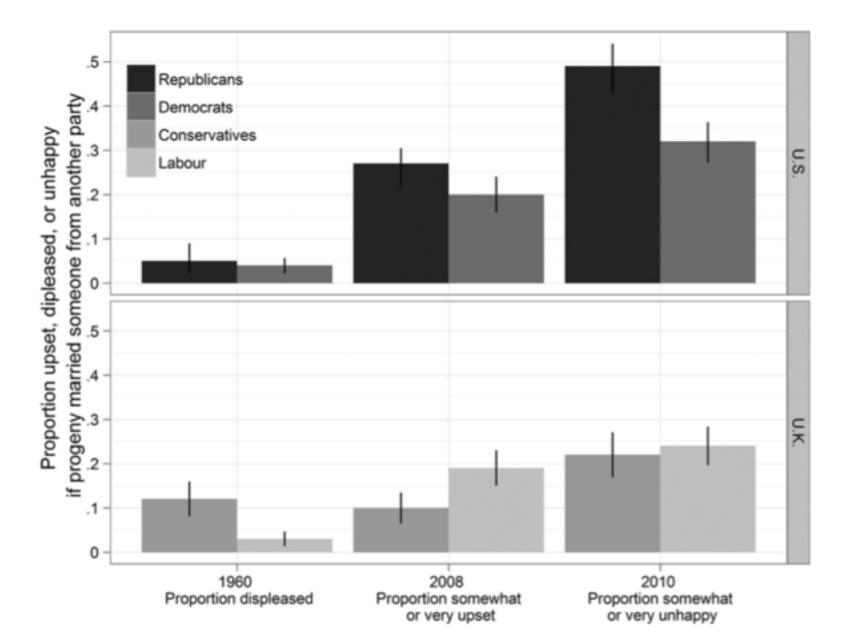












	Items	United States				
Year		In-party	Out-party	In – Out		
1960	Selected traits ^a Intelligent Selfish					
	Average number Positive traits Negative traits Positive – Negative					
	Ν					
2008	Selected Traits ^a Intelligent Selfish Closed-minded					
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	Intelligent	.33	.27	.06*	
	Selfish	.04	.21	17***	
	Average number				
	Positive traits	.47	.35	.12***	
	Negative traits	.01	.08	07***	
	Positive - Negative	.46	.27	.19***	
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	Intelligent	.62	.14	.48***	
	Selfish	.04	.47	43***	
	Closed-minded	.08	.62	53***	
	Average number				
	Positive traits	2.86	.62	2.24***	
	Negative traits	.22	1.93	-1.70***	
	Positive - Negative	-1.31	2.63	3.94***	
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	Ν		669			759	
2008	Selected Traits a						
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	Selfish	.04	.47	43***	.03	.28	25***
	Closed-minded	.08	.62	53***	.05	.47	42***
	Average number						
	Positive traits	2.86	.62	2.24***	1.93	.42	1.52***
	Negative traits	.22	1.93	-1.70***	.13	1.29	-1.15***
	Positive - Negative	-1.31	2.63	3.94***	87	1.80	2.67***
	Ν		656			817	

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- Slightly higher partisan animus in battleground states
- During 2008 election campaign, animus rose over time but especially in battleground states

Main goal: benchmark partisan animus against racial hostility, accounting for social desirability bias.

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They find partisan animus is larger than racial animus.

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One technique: **brief implicit association test**. How does response time differ when asked to link Democrats/ blacks with positive word vs. when asked to link with negative word?

Iyengar & Westwood (2015): Brief implicit association test, briefly

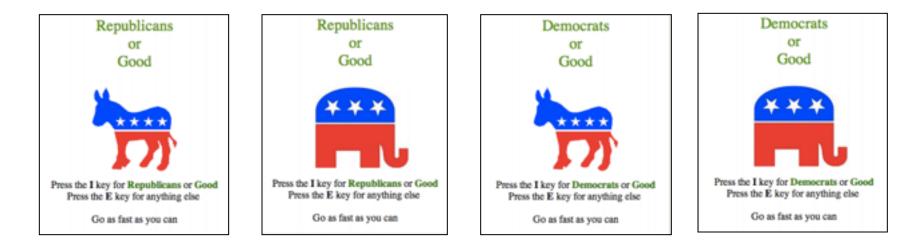


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Basic task is linking symbol to party.

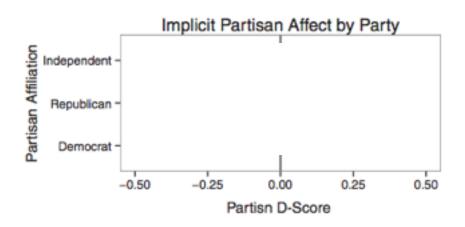
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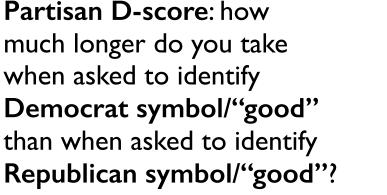
But "or good" makes it easier if you think that party is good, harder if you think that party is bad.

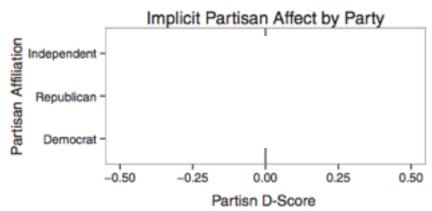
FIGURE 4 D-Scores for the Partisan and African American/European American BIATs



Note: This figure shows the distributions of implicit partisan affect (top) and implicit racial affect (bottom) with 95% confidence intervals.

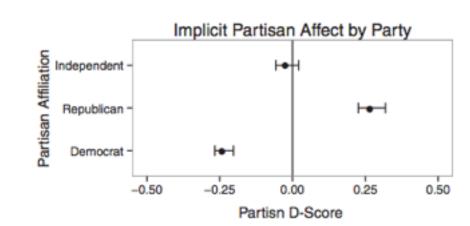
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Implicit Partisan Affect by Party Partisan Affiliation Independent юH Republican H•H юн Democrat --0.25-0.500.00 0.25 0.50 Partisn D-Score Implicit Racial Affect by Race African American Race European American -0.50-0.250.00 0.25 0.50 Race D-Score

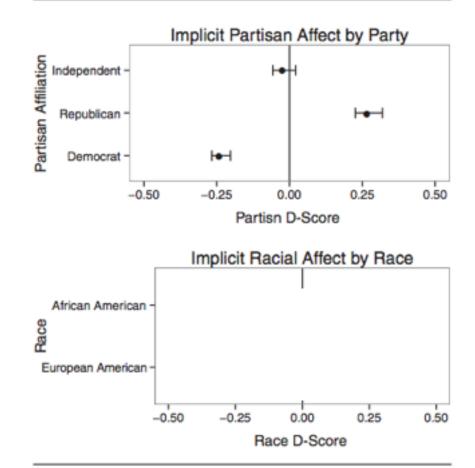
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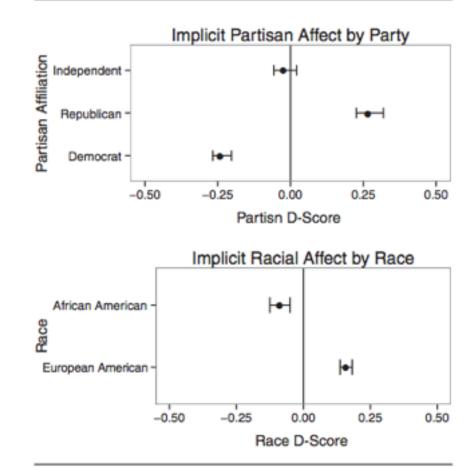


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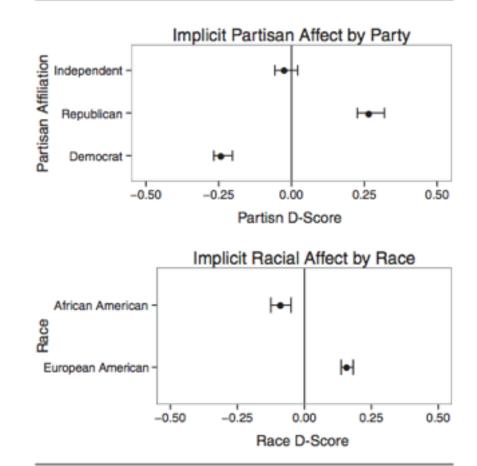


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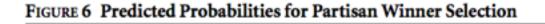
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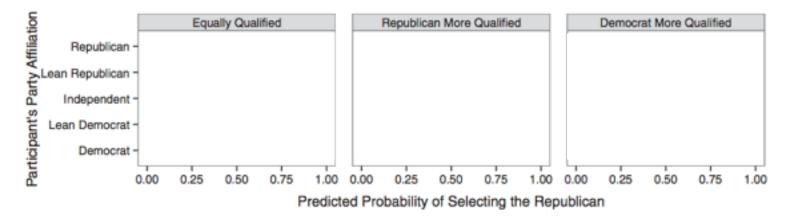
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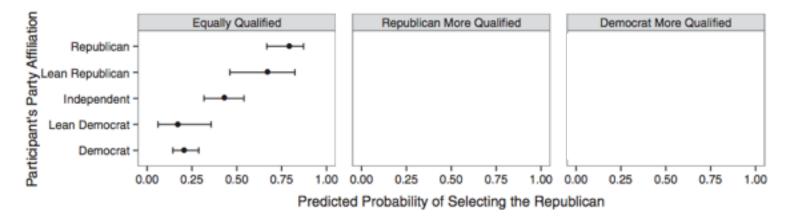
Note: the two scores are uncorrelated in their sample (7).

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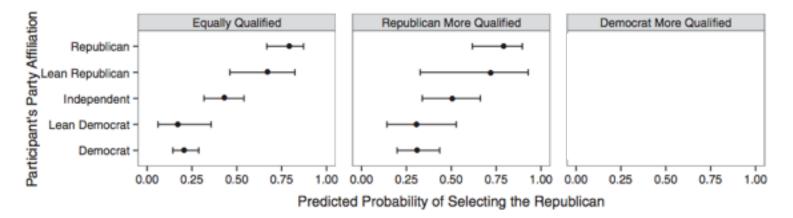




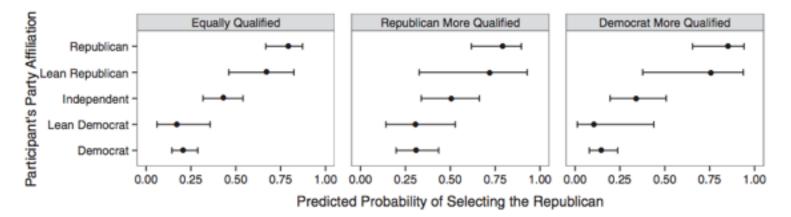














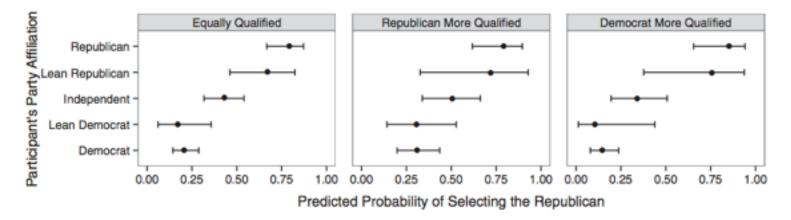
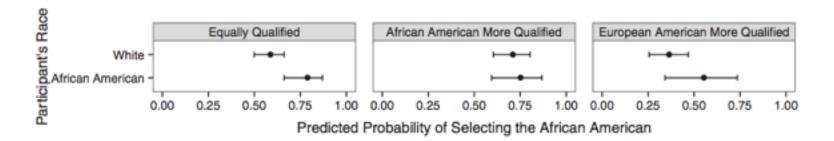


FIGURE 7 Predicted Probabilities for Racial Winner Selection



Iyengar & Westwood (2015): the role of social norms

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"Unlike race, gender, and other social divides where group-related attitudes and behaviors are constrained by social norms, there are no corresponding pressures to temper disapproval of political opponents. If anything, the rhetoric and actions of political leaders demonstrate that hostility directed at the opposition is acceptable, even appropriate. Partisans therefore feel free to express animus and engage in discriminatory behavior toward opposing partisans."

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Natural experiment: Annenberg Nat'l Election Study interviewed subjects in 2008 April-August (with random interview date); do those interviewed closer to July 4 show less partisan animus?

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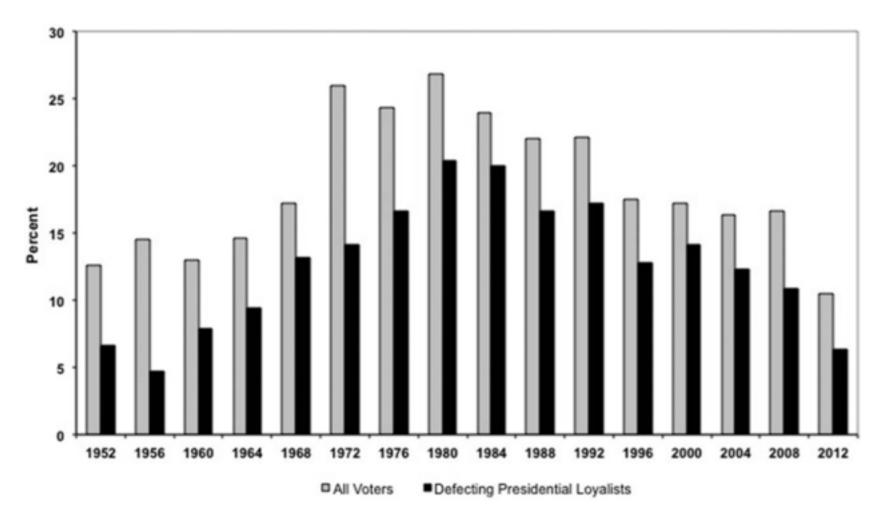
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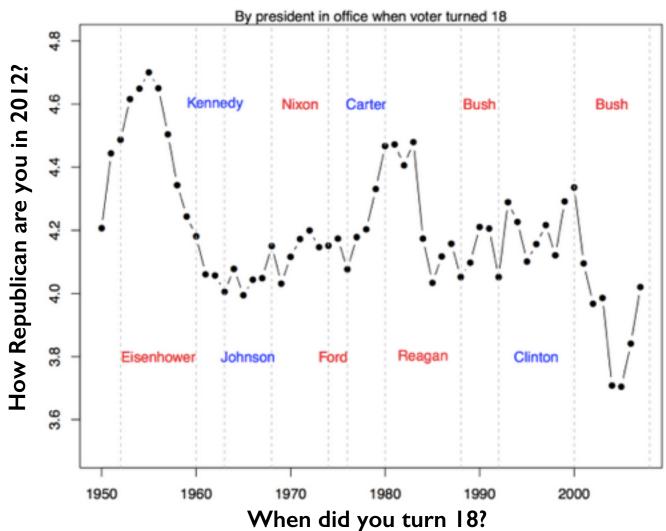
Polling (e.g. Gallup) indicates declining proportion saying "extremely proud" to be American since 2000; rate lower in younger generation.

Some evidence on split-ticket voting



From Jacobson (2015) "It's Nothing Personal": Gray bars indicate % voting for president and MC of different party; black indicates % voting for prez of own party and incumbent MC of different party

Some interesting evidence of social identification...



2012 Partisan Identification

(Higher is more Republican.)

Dan Hopkins: <u>http://fivethirtyeight.com/features/partisan-loyalty-begins-at-age-18/</u> 27

Some key aspects of elections in the United States

- Frequency:
 - Members of House of Representatives (# proportion to state pop) elected every two years
 - •Senators (two per state) elected every six years (previously by state leg; now directly)
 - President elected every four years, with max two terms (indirectly, by Electoral College: # of electors per state = 2 + # Reps)
- States determine how MCs are elected; 20th century court decisions restrict this to universal suffrage in equal-sized SMDs (gerrymandering)
- Basically all offices: partisan FPTP with primaries (of various kinds: closed, open, top-two etc) Exceptions at municipal level.

Electoral college background

- •Original constitutional debate: popular election of President, vs. election by Congress?
- Electoral College as compromise through indirect election "A small number of persons, selected by their fellow-citizens from the general mass, will be most likely to possess the information and discernment requisite to such complicated investigations." (Federalist No. 68)
- Initial format (II.1.3): Each Elector votes for two candidates, one of whom must not be from own state; majority winner is President (second place is VP); if no majority winner Congress chooses among top 5.
- Twelfth Amendment (1803): Each elector casts separate ballots for Pres and VP
- Early 19C: Electors are partisan actors, thus *pledged* for a ticket; now electors usually no longer listed on the ballot

OFFICIAL BALLOT, GENERAL ELECTION PALM BEACH COUNTY, FLORIDA NOVEMBER 7, 2000

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ELECTORS FOR PRESIDENT AND VICE PRESIDENT (A vote for their disctors.) (Vote for their disctors.) (Vote for Group)	(REPUBLICAN) GEORGE W. BUSH - PRESIDENT DICK CHENEY - VICE PRESIDENT	3->
	(DEMOCRATIC) AL GORE - PRESIDENT JOE LIEBERMAN - VICE PRESIDENT	5
	(LIBERTARIAN) HARRY BROWNE PRESIDENT ART OLIVIER VICE PRESIDENT	7
	(GREEN) RALPH NADER - PRESIDENT WINDNA LADUKE - VICE PRESIDENT	≫
	(SOCIALIST WORKER) JAMES HARRIS - PRESIDENT MARGARET TROWE - VICE PRESIDENT	11>>
	(NATURAL LAW) JOHN HAGELIN PRESIDENT NAT GOLDHABER VICE PRESIDENT	13->>

•••	(REFORM) PAT BUCHANAN PRESIDENT EZOLA FOSTER - VICE PRESIDENT	
e 6	(SOCIALIST) DAVID MCREYNOLDS - PRESIDENT MARY CAL HOLLIS - VICE PRESIDENT	
••	(CONSTITUTION) HOWARD PHILLIPS - PRESIDENT J. CURTIS FRAZIER - VICE PRESIDENT	
€ 10	(WORKERS WORLD) MONICA MOOREHEAD - PRESIDENT GLORIA La RIVA - VICE PRESIDENT	
1	WRITE-IN CANDIDATE a vote for a swite-in candidate, follow the irrections on the long stub of your ballot card.	



1-8

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Why so hard to change?

National Popular Vote Interstate Compact

"Each State shall appoint, in such Manner as the Legislature thereof may direct, a Number of Electors, equal to the whole Number of Senators and Representatives to which the State may be entitled in the Congress..." (US Constitution, II.1.2)

Currently: All states use winner-takeall except Maine & Nebraska, which use the "district system".

NPVIC: Signatory states agree to give all electors to national popular vote winner, once sufficient number of states have signed.

